#### REPORT OF THE AUDIT OF THE NICHOLAS COUNTY SHERIFF'S SETTLEMENT - 2002 TAXES

May 31, 2003



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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### CRIT LUALLEN Auditor of Public Accounts

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable Larry Tincher, Nicholas County Judge/Executive
Honorable Leonard "Dick" Garrett, Nicholas County Sheriff
Members of the Nicholas County Fiscal Court

The enclosed report prepared by Carpenter, Mountjoy & Bressler, PSC, Certified Public Accountants, presents the Nicholas County Sheriff's Settlement - 2002 Taxes as of May 31, 2003.

We engaged Carpenter, Mountjoy & Bressler, PSC to perform the financial audit of this statement. We worked closely with the firm during our report review process; Carpenter, Mountjoy & Bressler, PSC evaluated the Nicholas County Sheriff's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Enclosure



#### **EXECUTIVE SUMMARY**

#### AUDIT EXAMINATION OF THE NICHOLAS COUNTY SHERIFF'S SETTLEMENT - 2002 TAXES

May 31, 2003

Carpenter, Mountjoy & Bressler, PSC has completed the audit of the Sheriff's Settlement - 2002 Taxes for Nicholas County Sheriff as of May 31, 2003. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

#### **Financial Condition:**

The Sheriff collected taxes of \$238,560 for the districts for 2002 taxes, retaining commissions of \$9,394 to operate the Sheriff's office. The Sheriff distributed taxes of \$228,872 to the districts for 2002 Taxes. Taxes of \$144 are due to the districts from the Sheriff and refunds of \$343 are due to the Sheriff from the taxing districts.

#### **Report Comments:**

- The Sheriff Should Have Obtained A County Revenue Bond To Protect The County From Potential Loss
- Lacks Adequate Segregation Of Duties

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities or bonds.

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#### **Independent Auditor's Report**

We have audited the Nicholas County Sheriff's Settlement - 2002 Taxes as of May 31, 2003. This tax settlement is the responsibility of the Nicholas County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in the Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Sheriff's Tax Settlements issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the Nicholas County Sheriff's taxes charged, credited, and paid as of May 31, 2003, in conformity with the modified cash basis of accounting.

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In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated November 7, 2003, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Based on the results of our audit, we present the accompanying comments and recommendations, included herein, which discusses the following report comments:

- The Sheriff Should Have Obtained A County Revenue Bond To Protect The County From Potential Loss
- Lacks Adequate Segregation Of Duties

Respectfully submitted,

Carpenter, Mountjoy & Bressler PSC

Audit fieldwork completed - November 7, 2003

#### NICHOLAS COUNTY LEONARD "DICK" GARRETT, COUNTY SHERIFF SHERIFF'S SETTLEMENT - 2002 TAXES

May 31, 2003

				Special				
<u>Charges</u>	Cou	nty Taxes	Taxi	ing Districts	Sch	nool Taxes	Sta	te Taxes
Real Estate	\$	29,229	\$	26,063	\$	86,264	\$	32,376
Tangible Personal Property	·	, .	·	-,	·	, -	·	519
Intangible Personal Property								18
Franchise Corporation		15,682		13,599		44,554		
Penalties		2,037		1,807		6,004		2,268
Gross Chargeable to Sheriff	\$	46,948	\$	41,469	\$	136,822	\$	35,181
G. P.								
Credits								
Exonerations	\$	143	: \$	135	\$	423	\$	159
Discounts		1		1		3		1
Delinquents:								
Real Estate		2,946		2,680		8,694		3,260
Tangible Personal Property		59		49		143		164
Total Credits	\$	3,844	\$	3,315	\$	11,114	\$	3,584
Taxes Collected	\$	43,104	\$	38,154	\$	125,708	\$	31,597
Less: Commissions *	Ψ	1,832	Ψ	1,191	Ψ	5,028	4	1,343
						-,		
Taxes Due	\$	41,272	\$	36,963	\$	120,680	\$	30,254
Taxes Paid		41,296		36,916		120,645		30,015
Refunds		86		62		253		95
				**				
Due Districts or (Refunds Due Sheriff)	¢	(110)	¢		¢	(210)	¢	1.4.4
as of Completion of Fieldwork	\$	(110)	\$	(15)	\$	(218)	\$	144

<sup>\*</sup> and \*\* See Page 4.

NICHOLAS COUNTY LEONARD "DICK" GARRETT, COUNTY SHERIFF SHERIFF'S SETTLEMENT - 2002 TAXES May 31, 2003 (Continued)

#### \* Commissions:

4.25% on \$ 99,596 4% on \$ 125,708 1% on \$ 13,259

#### \*\* Special Taxing Districts:

Library District Health District	\$ (37) (23)
Fire District	 45
Due Districts or (Refunds Due Sheriff)	\$ (14)

#### NICHOLAS COUNTY NOTES TO FINANCIAL STATEMENTS

May 31, 2003

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

#### B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met, and as of May 31, 2003, the Sheriff's deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the Sheriff's agent in the Sheriff's name, or provided surety bond which named the Sheriff as beneficiary/obligee on the bond.

NICHOLAS COUNTY NOTES TO FINANCIAL STATEMENT May 31, 2003 (Continued)

#### Note 3. Tax Collection Period

#### **Property Taxes**

The real and personal property tax assessments were levied as of January 1, 2002. Property taxes were billed to finance governmental services for the year ended June 30, 2003. Liens are effective when the tax bills become delinquent. The collection period for these assessments was January 6, 2003 through May 31, 2003.

#### Note 4. Interest Income

The Nicholas County Sheriff earned \$56 as interest income on 2002 taxes. The Sheriff distributed the appropriate amount to the school district as required by statute, and the remainder will be used to operate the Sheriff's office. As of May 31, 2003, the Sheriff owes \$6 in interest to the school district and \$7 in interest to his fee account.

#### Note 5. Sheriff's 10% Add-On Fee

The Nicholas County Sheriff collected \$9,672 of 10% add-on fees allowed by KRS 134.430(3). This amount will be used to operate the Sheriff's office.

#### Note 6. Advertising Costs And Fees

The Nicholas County Sheriff collected \$75 of advertising costs and \$259 of advertising fees allowed by KRS 424.330(1) and KRS 134.440(2). The Sheriff distributed the advertising costs to the county as required by statute, and the advertising fees will be used to operate the Sheriff's office. As of May 31, 2003, the Sheriff owes \$259 in advertising costs to the county and \$75 in advertising fees to his fee account.



#### NICHOLAS COUNTY LEONARD "DICK" GARRETT, COUNTY SHERIFF COMMENTS AND RECOMMENDATIONS

As of May 31, 2003

#### STATE LAWS AND REGULATIONS:

The Sheriff Should Have Obtained A County Revenue Bond To Protect The County From Potential Loss

Based on available records, the Sheriff did not execute a bond prior to collection of 2002 taxes. KRS 134.250 states, in part, "The Sheriff shall annually, before he proceeds to collect the county levy, execute bond to the Commonwealth ... This bond shall be approved by the fiscal court, and when approved shall be recorded by the fiscal court in its minutes and filed by the fiscal court with the County Clerk."

Sheriff's Response:

It was the former Sheriff's duty to have this in place.

#### INTERNAL CONTROL - REPORTABLE CONDITION AND MATERIAL WEAKNESSES:

#### **Lacks Adequate Segregation Of Duties**

The internal control structure lacks adequate segregation of duties. There is a limited staff size that prevents adequate division of responsibilities.

Sheriff's Response:

With small office staff, it is hard to do.



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



To the People of Kentucky
Honorable Ernie Fletcher, Governor
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Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Nicholas County Sheriff's Settlement - 2002 Taxes as of May 31, 2003, and have issued our report thereon dated November 7, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Nicholas County Sheriff's Settlement -2002 Taxes as of May 31, 2003 is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under <u>Government Auditing Standards</u> and which is described in the accompanying comments and recommendations.

• The Sheriff Should Have Obtained A County Revenue Bond To Protect The County From Potential Loss

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Nicholas County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition.

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### Internal Control Over Financial Reporting (Continued)

Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statement. A reportable condition is described in the accompanying comments and recommendations.

#### • Lacks Adequate Segregation Of Duties

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable condition above to be to be a material weakness.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party.

Respectfully submitted,

Caypenter, Morentag & Busher, PSC

Carpenter, Mountjoy & Bressler PSC

Audit fieldwork completed - November 7, 2003